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Exempt Action Final Regulation Agency Background Document

Agency name	State Water Control Board
Virginia Administrative Code (VAC) citation(s)	9VAC25-870
Regulation title(s)	Virginia Stormwater Management Program (VSMP) Regulation
Action title	Amendment to the Virginia Stormwater Management Regulation (9VAC25-870) to meet changes made during the 2018 General Assembly Session.
Final agency action date	September 20, 2018
Date this document prepared	July 20, 2018

When a regulatory action is exempt from executive branch review pursuant to § 2.2-4002 or § 2.2-4006 of the Virginia Administrative Process Act (APA) or an agency's basic statute, the agency is not required, however, is encouraged to provide information to the public on the Regulatory Town Hall using this form. Note: While posting this form on the Town Hall is optional, the agency must comply with requirements of the Virginia Register Act, Executive Orders 17 (2014) and 58 (1999), and the *Virginia Register Form, Style, and Procedure Manual*.

Brief summary

Please provide a brief summary of the proposed new regulation, proposed amendments to the existing regulation, or the regulation proposed to be repealed. Alert the reader to all substantive matters or changes. If applicable, generally describe the existing regulation.

The intent of this final regulatory action is to amend language in the regulation (9VAC25-870 Virginia Stormwater Management Program (VSMP) Regulation) to reflect the changes made to the Code of Virginia by the 2018 General Assembly through Chapters 154, 155, and 630 of the 2018 Acts of Assembly as follows:

Chapter 154 (House Bill 1307) authorizes any rural Tidewater locality, as defined in the Stormwater Management Act, to adopt a tiered approach based on the percentage of impervious cover in the watershed to manage water quantity for land-disturbing activities that disturb an area of 2,500 square feet or more but less than one acre to comply with the water quantity technical criteria in § 62.1-44.15:27 of the Stormwater Management Act and attendant regulations.

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Chapter 155 (House Bill 1308 authorizes for land-disturbing activities that disturb 2,500 square feet or more but less than one acre of land that a rural Tidewater locality may 1) require a licensed professional retained by the applicant to submit a set of plans and supporting calculations that bear a certification and are signed and sealed by the licensed professional; and 2) accept such plans in satisfaction of the local plan review requirements.

Chapter 630 (Senate Bill 741) requires a Virginia Stormwater Management Program Authority (VSMP authority) to recommend that the Department of Environmental Quality terminate coverage under a General Permit for Discharges of Stormwater from Construction Activities within 60 days of receiving a complete notice of termination from the operator of the construction activity. The bill 1) provides that such permit coverage shall be deemed terminated 90 days after the receipt by the VSMP authority of a complete notice of termination, and 2) requires any VSMP authority receiving incomplete notice to inform the operator within a reasonable time and provide a detailed list of the missing elements.

This action is exempt from Article 2 of the Administrative Process Act.

Acronyms and definitions

Please define all acronyms used in the Agency Background Document. Also, please define any technical terms that are used in the document that are not also defined in the "Definition" section of the regulations.

VSMP – Virginia Stormwater Management Program

Statement of final agency action

Please provide a statement of the final action taken by the agency including: 1) the date the action was taken; 2) the name of the agency taking the action; and 3) the title of the regulation.

The State Water Control Board adopted the amendments at its meeting on September 20, 2018. In accordance with § 2.2-4006 B the Board will receive, consider and respond to petitions by any person at any time with respect to reconsideration of this regulation.

Family impact

Please assess the impact of this regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

No impact on the institution of the family and family stability is anticipated as a result of this regulatory action.

All changes made in this regulatory action

Please detail all changes that are being proposed and the consequences of the proposed changes. Detail new provisions and/or all changes to existing sections.

Current section number	Proposed new section number, if applicable	Current requirement	Proposed change and rationale
9VAC25-870-10			"Rural Tidewater locality" means any locality that is (i) subject to the provisions of the Chesapeake Bay Preservation Act (§ 62.1-44.15:67 et seq.) and (ii) eligible to join the Rural Coastal Virginia Community Enhancement Authority established by Chapter 76 (§ 15.2-7600 et seq.) of Title 15.2.
01/4 005 070 54			<u>"Water quantity technical criteria" means</u> <u>standards that establish minimum design criteria</u> for measures to control localized flooding and <u>stream channel erosion</u> .
9VAC25-870-51 B 7			7. Channel protection and flood protection shall be achieved in accordance with 9VAC25-870-66 or as permitted by subsection B of 9VAC25-870- 52.
	9VAC25-870-52		A. Acceptance of signed and sealed plans in lieu of local plan review. In lieu of a local plan review or retaining a local certified plan reviewer, a rural Tidewater locality may accept plans and supporting calculations for erosion and sediment control and stormwater management for any land disturbing activity equal to or greater than 2,500 square feet but less than one acre if the following criteria are met: 1. The plans are prepared and submitted by a professional licensed to engage in practice in the Commonwealth under Chapter 4 (§ 54.1-400 et seq.) or 22 (§ 54.1-2200 et seq.) of Title 54.1 and shall hold a certificate of competence in the appropriate subject area, as provided in § 62.1 - 44.15:30; and 2. The plan and supporting calculations are appropriately signed and sealed by the professional with a certification that states: "This plan is designed in accordance with applicable state law and regulations."
			B. Tiered approach to water quantity technical criteria compliance. <u>1. A rural Tidewater locality may adopt the</u> following tiered approach to water quantity management based on the percent impervious cover of the watershed in accordance with this subsection for land disturbing activities that disturb an area of 2,500 square feet or more but less than one acre: a. Less than five (5) percent impervious cover: apply the Virginia Erosion and Sediment Control Regulation Minimum Standard 19 in effect prior

	to July 1, 2014 adopted by the Board pursuant
	to Article 2.4 (62.1-44.15:51 et seq.), for the protection of downstream properties and
	waterways from sediment deposition, erosion,
	and damage due to increases in volume,
	velocity, and peak flow rate of stormwater runoff
	for the stated frequency storm of 24-hour
	duration.
	<i>b. Five (5) percent or more impervious cover but</i>
	less than 7.5 percent: detain and release over a
	24-hour period the expected rainfall resulting
	from the one year, 24-hour storm, which
	practices shall be exempt from any flow rate
	capacity and velocity requirements for natural or
	man-made channels.
	c. Seven and one-half (7.5) percent impervious
	cover or more: apply the water quantity technical
	criteria in accordance with 9VAC25-870-66.
	2. The establishment and conduct of the tiered
	approach by the locality pursuant to this section
	shall be subject to review by the Department.
	3. Prior to the adoption and implementation of
	the tiered approach to water quantity
	management, the local governing body shall:
	a. Develop a watershed map that includes the
	<u>following:</u> (1) The boundaries of the locality and each
	watershed located partially or wholly within the
	locality based on the most recent version of
	Virginia's 6th order National Watershed
	Boundary Dataset:
	(2) The percentage of impervious cover within
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			<u>4. At least once per year, the governing body</u>
			shall by majority vote make additions to or
			modifications of the official watershed map to
			reflect actual development projects. The
			governing body shall change the indication on
			the map of the impervious cover percentage
			within a watershed where the percentage has
			changed and shall update the map and
			supporting datasets with actual development
			project information including single-family
			housing projects and any projects covered by
			the General Permit for Discharges of Stormwater
			from Construction Activities and administered by
			the Department for opt-out localities pursuant to
			§ 62.1-44.15:27. The governing body may
			incorporate into the official watershed map the
			most recent VGIN data, including data on state
			and federal projects that are not reviewed or
			approved by the locality. The governing body
			shall keep current its impervious cover
			percentage for each watershed located within
			the locality, as reflected in the official watershed
			map, and shall make the map and such
			percentages available to the public.
			5. The locality shall notify the Department and
			update the official watershed map within 12
			months of the approval of the development plan
			for any project that exceeds the percent
			impervious cover percentage of the watershed in
			which it is located and causes the impervious
			cover percentage for the watershed to increase
			such that the watershed percent impervious
			cover is categorized by the next higher tier
			pursuant to 9VAC25-870-52 B 1.
			6. No official watershed map or its adopting or
			amending ordinance shall take precedence over
			any duly adopted zoning ordinance,
			comprehensive plan, or other local land-use
			ordinance, and in the case of a conflict, the
			official watershed map or ordinance shall yield to
			such land-use ordinance.
			Observation and first sector for shall be
9VAC25-870-66			Channel protection and flood protection shall be
А			addressed in accordance with the minimum
			standards set out in this section, which are
			established pursuant to the requirements of
			§ 62.1-44.15:28 of the Code of Virginia. or as
			permitted in accordance with § 62.1-44.15:27.2.
			Nothing in this section shall prohibit a locality's
			VSMP authority from establishing a more
			stringent standard in accordance with § 62.1-
			44.15:33 of the Code of Virginia especially where
			more stringent requirements are necessary to
			address total maximum daily load requirements
			or to protect exceptional state waters.
			Compliance with the minimum standards set out
			in this section shall be deemed to satisfy the
			requirements of subdivision 19 of 9VAC25-840-
			40 (Minimum standards; Virginia Erosion and
			Sediment Control Regulations).
		1	

9VAC25-970-	b. Plan review requirements in 9VAC25-870-108
103 A 3 b	with the exception of subsection D of 9VAC25-
103 A 3 b	
	870-108 or as allowed in subsection A of
01/4 005 070	<u>9VAC25-870-52;</u>
9VAC25-870-	C. Notice of termination of general permit
148 C	<u>coverage.</u>
	1. A VSMP authority shall recommend that the
	Department terminate coverage under a General
	Permit for Discharges of Stormwater from
	Construction Activities (Construction General
	Permit) within 60 days of receiving a complete
	notice of termination from the operator of the
	construction activity.
	2. Coverage under a Construction General
	Permit shall be deemed to be terminated 90
	days after the receipt by the VSMP authority of a
	complete notice of termination from the operator
	of the construction activity.
	3. If a VSMP authority receives a notice of
	termination of a Construction General Permit
	that it determines to be incomplete, the VSMP
	authority shall, within a reasonable time, inform
	the operator of the construction activity of such
	incompleteness and provide the operator with a
	detailed list itemizing the elements of information
Desurregente	that are missing from the notice.
Documents	Virginia Erosion and Sediment Control
Incorporated by	Regulation Minimum Standard 19 in effect prior
Reference	<u>to July 1, 2014</u>
(9VAC25-870)	

These revisions reflect the changes made to the Code of Virginia by the 2018 General Assembly through House Bill 1301 – Virginia Acts of Assembly Chapter 154, House Bill 1308 – Virginia Acts of Assembly Chapter 155 and Senate Bill 741 – Virginia Acts of Assembly Chapter 630.

Regulatory flexibility analysis

Pursuant to § 2.2-4007.1B of the Code of Virginia, please describe the agency's analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) the establishment of less stringent compliance or reporting requirements; 2) the establishment of less stringent schedules or deadlines for compliance or reporting requirements; 3) the consolidation or simplification of compliance or reporting requirements; 4) the establishment of performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the proposed regulation.

No alternative regulatory methods were available to accommodate this statutory change.